

## Message Text

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ORIGIN IO-13

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66011  
DRAFTED BY IO/UN/BAPS: WMSOUTHWORTH:FG  
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R 152336Z JUL 76  
FM SECSTATE WASHDC  
TO USMISSION GENEVA

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FOL REPEAT ROME 11241 SENT ACTION SECSTATE JUL 13

QTE

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EO 11652:N/A  
TAGS: PFOR, EGEN, EFIN, EAID, IT, UN  
SUBJECT: PROPOSAL TO STUDY CONTRIBUTIONS TO  
INTERNATIONAL ORGANIZATIONS

1. DURING JULY 7 VISIT, MINISTRY OF FOREIGN AFFAIRS  
REP MIN-GAZZINI (OFFICE DIRECTOR, MULTILATERAL ECONOMIC  
COOPERATION) REQUESTED INDICATION OF USG OPINION TOWARDS  
CONSTITUTION OF CONSULTATIVE MECHANISM TO DISCUSS MEANS  
OF LIMITING BUDGET INCREASES IN INTERNATIONAL ORGANI-  
ZATIONS (MINGAZZINI REFERRED SPECIFICALLY TO UN AND ITS  
SPECIALIZED AGENCIES UNESCO, FAO, UNCTAD, ETC.). AS  
MINGAZZINI SKETCHED PROPOSAL, MAJOR FEATURE WOULD BE CONSULTATIONS  
IN NATIONAL CAPITALS TO ESTABLISH UNIFIED POSITION ON  
BUDGET CONTRIBUTIONS WELL PRIOR TO PLEDGING SESSIONS.  
MEMBERSHIP WOULD BE THAT OF GENEVA GROUP. PRIOR  
COORDINATION WOULD, ACCORDING TO MINGAZZINI, AVOID FRAGMENTA-  
TION AND LACK OF OVERALL CONSIDERATION WHICH NOW CHARACTERIZES  
SYSTEM WHILE NATIONAL CAPITAL VENUE WOULD INTER ALIA ELIMI-  
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NATE SPECIAL PLEADING OF REPRESENTATIVES TO AFFECTED

ORGANIZATIONS. IN RESPONSE TO EMBOFF'S QUESTION, MINGAZZINI SAID THAT REVIEW WOULD COVER BOTH OPERATING AND PROGRAM CONTRIBUTIONS; HIS IDEA WOULD BE TO ASSIGN FIXED AMOUNT AND ALLOW SECRETARIATS TO DECIDE MIX. MINGAZZINI ASSERTED THAT IT WAS UNREALISTIC TO EXPECT SPECIAL COMMISSIONS, REORGANIZATION AND MANAGERIAL INNOVATIONS TO ACCOMPLISH OBJECTIVE.

2. EMBOFF NOTED THAT USG SUPPORTED NEED FOR EFFECTIVE UTILIZATION OF FUNDS BY INTERNATIONAL AGENCIES AND HAD ACTIVELY SOUGHT TO INSURE THAT OPERATIONAL COSTS WERE HELD TO MINIMUM POSSIBLE LEVELS. MINGAZZINI WAS REMINDED THAT USG HAD LED EFFORT TO HOLD DOWN SALARY INCREASES IN INTERNATIONAL ORGANIZATIONS.

3. ACCORDING TO MINGAZZINI, HE HAS BEEN CHARGED WITH EXAMINING OVERALL LEVEL OF GOI CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS AND RECOMMENDING POSSIBLE SOLUTIONS. RESPONSIBILITY FOR GOI PARTICIPATION HAS TRADITIONALLY BEEN SPREAD AMONG VARIOUS OFFICES, HINDERING OVERALL EVALUATION. MINGAZZINI STATED THAT PROPOSAL ABOVE WAS STILL IN CONCEPTUAL STAGE AND NOTED THAT USG SUPPORT OF NON-SUPPORT WOULD DETERMINE POTENTIAL VIABILITY OF ANY EVENTUAL CONSULTATIVE MECHANISM. HE ASKED FOR AN INFORMAL READING ON THE USG POSITIONS.

4. COMMENT: CURRENT GOI REVIEW OF CONTRIBUTIONS AND DESIRE TO LIMIT PAYMENTS -- MINGAZZINI IDEALLY WOULD LIKE TO HAVE A ZERO INCREASE -- IS CAUSED BY GOI BUDGETARY CONSTRAINTS RATHER THAN BY ANY DIMINISHING INTEREST IN PARTICIPATION IN INTERNATIONAL INSTITUTIONS. PAYMENT OF GOI CONTRIBUTIONS IS MADE MORE DIFFICULT BY COMPLICATED DOMESTIC BUREAUCRACY AND NEED FOR PARLIAMENTARY APPROVAL. FURTHER, COST TO GOI HAS RISEN SHARPLY SINCE RECENT LIRA DEVALUATION (GOI PLEDGES IN DOLLARS).

5. TO EMBASSY'S KNOWLEDGE, GOI HAS NOT RPT NOT HERETOFORE PLAYED ACTIVE PART IN OPPOSING INCREASES IN INTERNATIONAL INSTITUTIONS' BUDGETS. MINGAZZINI IS PROBABLY NOT FULLY AWARE OF EXISTING CONSULTATIVE PROCESSES AND MECHANISMS, NOR IS EMBASSY. WE RECOGNIZE THAT MINGAZZINI'S PROPOSAL --WHICH LIMITED OFFICIAL USE

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IS UNLIKELY TO HAVE BEEN FULLY CLEARED WITHIN THE GOI -- LACKS DEFINITION AND MAY REFLECT PROBLEMS PARTICULAR TO ITALY'S BUREAUCRATIC REALITIES (I.E., BYPASSING REPRESENTATIVES TO INTERNATIONAL ORGANIZATIONS). NEVERTHELESS, WE VIEW MINGAZZINI'S PROPOSAL AS A WHOLESOME SIGN OF INCREASED GOI ATTENTION TO INTERNATIONAL ORGANIZATIONAL MATTERS. WE RECOMMEND A LOW-KEY SHOW OF POSITIVE USG INTEREST AND ENCOURAGING MINGAZZINI TO DEVELOP HIS PROPOSAL FURTHER. WE COULD ALSO ADVISE

GOI OF EXISTING CONSULTATIVE PROCESSES AND ENCOURAGE ITS  
PARTICIPATION.

6. ACTION REQUESTED: EMBASSY WOULD APPRECIATE GUIDANCE ON  
A REPLY TO MINGAZZINI. BEAUDRY

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** POLICIES, BUDGETS, INTERNATIONAL ORGANIZATIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 15 JUL 1976  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** KelleyW0  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
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**Previous Handling Restrictions:** n/a  
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**Review Authority:** KelleyW0  
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